

Children, Adults and Families (CAF)
2011–2013 Phase I – CAF Overview

*Joint Committee on Ways and Means
Human Services Subcommittee*

March 1, 2011

Erinn Kelley-Siel, Acting DHS Director



 | Independent. Healthy. Safe.

CAF Mission and Goals

Mission

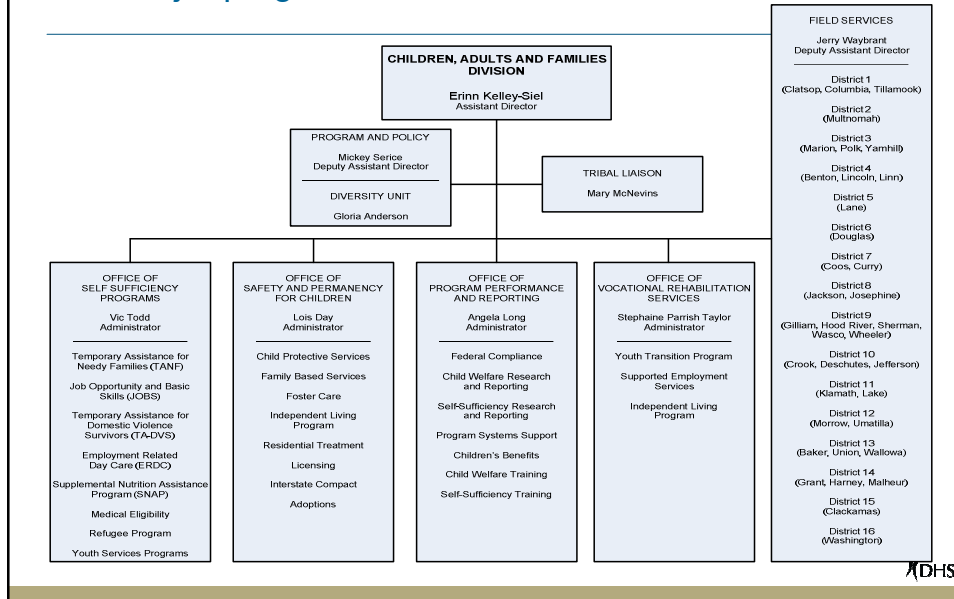
Improve family capacity to be self-sustaining. Create safe and permanent living environments for children.

Goals

- Help protect children and promote children's safety in their homes.
- Help children who are unable to live safely in their homes live in settings that provide safety, stability and continuity with their families.
- Provide accurate, timely benefits that support Oregonians as they work toward family stability and economic independence.
- Help individuals find and keep jobs, and advance to better employment.
- Increase competitive job placements and increase wages earned for persons with disabilities.
- Expand program partnerships and increase the cultural competency of DHS staff and partners to better serve Oregon's diverse communities.
- Help prevent the need for public assistance in future generations.

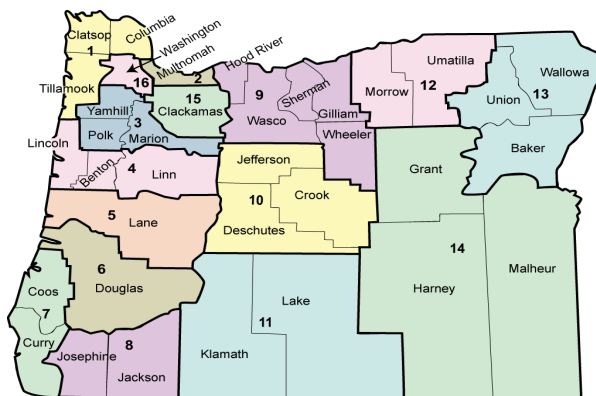


CAF major program areas



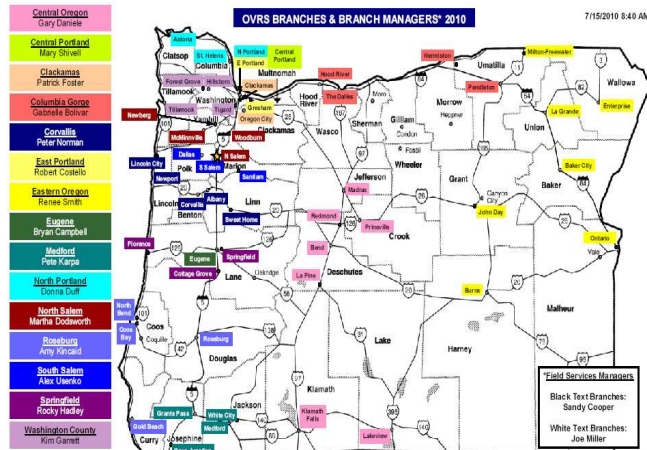
CAF field structure: Self Sufficiency and Child Welfare

16 districts and 116 field offices throughout the state



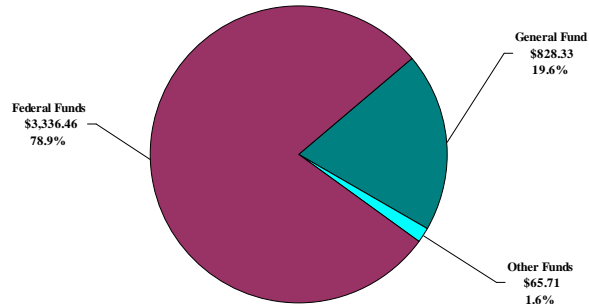
CAF field structure: Vocational Rehabilitation

35 field offices and 25 outstations throughout the state



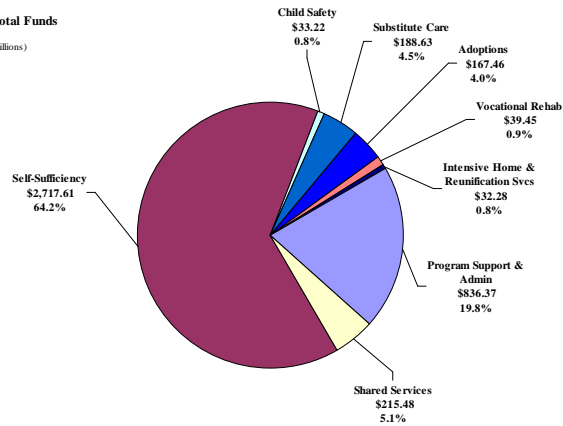
Budget CAF fund type

\$4,230.5 Total Funds
(dollars in millions)



Budget CAF by program

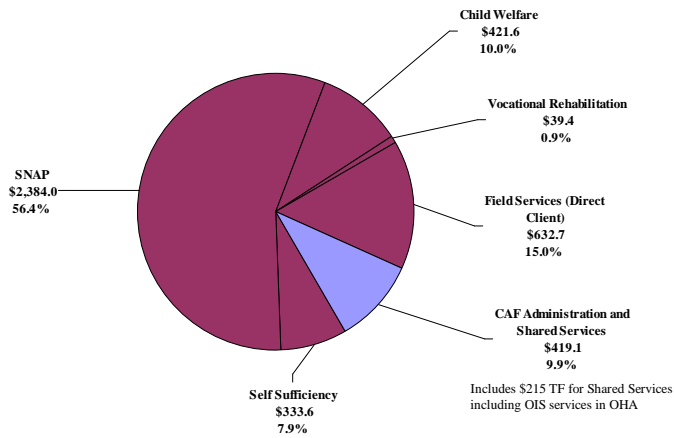
\$4230.5 Total Funds
(dollars in millions)



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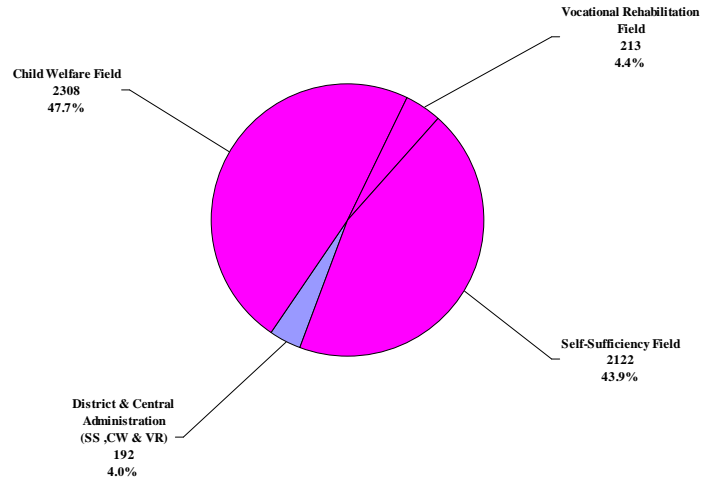
CAF – 90% of budget is payments to clients or direct services

(dollars in millions)



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Field Services: 96% of staff provide direct service



Children, Adults and Families Division (CAF)

Children, Adults and Families (CAF) 2011–2013 Phase I – Child Welfare Overview

*Joint Committee on Ways and Means
Human Services Subcommittee*

*Erinn Kelley-Siel, Acting DHS Director
Lois Day, Administrator, Office of Safety and Permanency*

March 1, 2011



Child Welfare Strategic Improvement Efforts

Goal: Safe and Equitable Reduction of Children in Foster Care

- Increase number of children who remain safely at home after a founded report of abuse or neglect.
- Increase placements and connections with family, siblings, relatives and other individuals children know.
- Increase number of children leaving foster care – either to reunite with parents or to be adopted/permanent guardianship – and decrease the length of time children spend in foster care.
- Safely: Maintaining or Improving the Re-Abuse rate
- Equitably: Eliminate disparate treatment and over-representation of children of color/Native American children in foster care.

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Equitable Foster Care Reduction: The Numbers

FFY 2010 Race Comparison: Oregon Children to Children Served in Foster Care

Race	% of Oregon's children*	% of children served in foster care
African American	2.4%	8.3%
Asian	3.6%	1.0%
Caucasian	69.8%	64.4%
Hispanic (any race)	18.5%	13.7%
Native American	1.3%	6.9%
Pacific Islander	0.3%	0.5%
Two or more race groups	4.1%	na
Unknown/Not Recorded	100.0%	5.1%

*2009 estimates of population under 18, U.S. Census Bureau

Children Served in Foster Care, by Race FFY 2007 - FFY 2009

Race	FFY 2008	FFY 2009	FFY 2010
African American	7.4%	8.3%	8.3%
Asian	0.9%	0.9%	1.0%
Caucasian	61.7%	62.5%	64.4%
Hispanic (any race)	10.0%	12.8%	13.7%
Native American	9.1%	8.8%	6.9%
Pacific Islander	0.4%	0.5%	0.5%
Unknown/Not Recorded	10.5%	6.4%	5.1%

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Child Welfare Strategic Improvement Efforts

Goal: Children in Foster Care are Safe & Healthy

- Timely and appropriately meeting the medical and behavioral health needs of children in foster care.
- Providing services that support placement stability and that are culturally and linguistically specific to the child and their family.
- Eliminating abuse in foster care.

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CAF Child Welfare Services

Child Welfare includes the following service areas:

- Child Protective Services (CPS)
- In Home and Reunification Services (ISRS)
- Out of Home Care including Family Foster Care, Residential Services, Licensing and Certification
- Adoptions and Guardianship

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Child Welfare Services Data

- Child Protective Services – In 2010 DHS responded to 71,886 reports of abuse and neglect (up from 67,885 in 2009)
- 29,021 reports were referred for investigation
- 11,188 children were confirmed victims of abuse/neglect (up from 11,090 in 2009)
- Out-of-Home Care – 13,129 children experienced foster care in 2010; 6,046 children were in family foster care (ADP), about 32.7% with relatives.
- Reunification, Adoption and Guardianship – About 63% of children leaving foster care returned to their parents 23% were adopted or went into permanent guardianship arrangements

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Abuse/Neglect & Foster Care Entry Drivers

- Most substantiated child abuse/neglect in Oregon is neglect (31%)/"threat of harm" (TOH)(50%)
- Statewide, removal rate of children is 35%; removal rate for neglect is 52.4%, removal rate for neglect & TOH 63.6%.
- Highest removal rates w/in neglect/TOH: Failure to provide food/clothing (82% of 211 children). Third highest is Inadequate shelter (59.7% of 615 children) and Drug Affected Child is fourth (58.4% of 190 children.)
- At 44%, Alcohol and Drug issues were the largest single family stress factor when child abuse/neglect was present; next most common stressors were Domestic violence (33%), and Parental Involvement in Law Enforcement (27%)

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“Child Welfare” is an Interdependent System

Many programs/systems work together with Child Welfare to keep children safe and families healthy

- Other DHS programs: Self Sufficiency, Vocational Rehabilitation, Disability Services
- Other Departments: Oregon Health Authority, Education Department, Commission on Children and Families]
- The Judicial Branch and Court System Participants (including defense/prosecuting attorneys, CASAs, etc.)
- Community based services delivered by counties and non-governmental programs

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Cost of Foster Care

- Foster Care is intended to be a temporary safety service, however, the longer a child is in care, the greater the impact to the child’s overall wellbeing and future outcomes.
- Children who age out of the foster care system are more likely to experience teen pregnancy, have contact with the criminal justice system, and experience homelessness.
- The financial cost of foster care is \$26,605 per year per child (includes board, foster care support services and administrative costs.)

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2011-13 GBB – A move towards long term sustainability

The DHS GBB is intended to make strategic investments that protect Oregon's most vulnerable citizens by:

- Building on what is currently working while prioritizing strategic investments that protect our most vulnerable citizens.
- Limiting increased demand for public services and shift spending priorities to prevention and/or lower cost services.
- Using evidence/outcome-based research.
- Focusing on equitable and culturally appropriate services.
- Encouraging more strategic community connections aligning the efforts of state and local government with local businesses, non-profits, faith-based and volunteer networks.
- Maintaining and maximizing federal funds while avoiding federal penalties.
- Identifying opportunities for federal change to allow more effective spending.

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GBB Investment: ITRS and Addiction Recovery Teams

Alcohol and Drug issues = single largest family stress factor when child abuse/neglect is present (44% of the founded cases of child abuse/neglect in 2010).

- Intensive Treatment and Recovery Services (ITRS) (funded through OHA/Addictions and Mental Health) prioritize Child Welfare clients.
- Addiction Recovery Teams (funded through CW) facilitate coordinated services and accountability for CW families addressing their drug and alcohol issues.

Results: More rapid, safe reunification resulting in 3.4 month shorter length of stay in foster care. A&D treatment is critical to determining when a child can safely return.

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GBB Investments: Domestic Violence Advocates

Domestic Violence issues = second largest family stress factor when child abuse/neglect is present (27.2% of the founded cases of child abuse/neglect in 2010).

- Co-location of Domestic Violence advocates with CW = a more immediate and coordinated response, better communication and better collaboration between advocates and Child Welfare staff.
- Currently DV Advocates in 9 CAF Offices with another 16 funded through a recent DOJ grant. The GBB would add 38 full time and 12 part time advocates.

Results: Increase in number of children who remain in the home of the non-offending parent; increased staff knowledge of DV issues; better access to services for non-offending parents.

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GBB Investments: In Home Services

In Home Safety and Reunification Services (ISRS): Redesigned in 2010; Contracts dedicated to services to address safety risks in the home and enhance parents' protective capacities.

The goals of these services are to:

- Enhance safety in the home
- Stabilize the family
- Teach new skills directly related to the safety risks in the home
- Connect families to other community resources to reinforce the gains achieved.

Anticipated Results (being measured now): Increase number of children served in-home (avoid foster care); Reduce time in foster care (return home to parents sooner); Reduction in repeat maltreatment (re-abuse) and foster care re-entry.

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GBB Investments: Differential/Alternative Response*

What:

"Differential/Alternative Response" = An alternative to traditional investigative Child Protective Services (CPS)

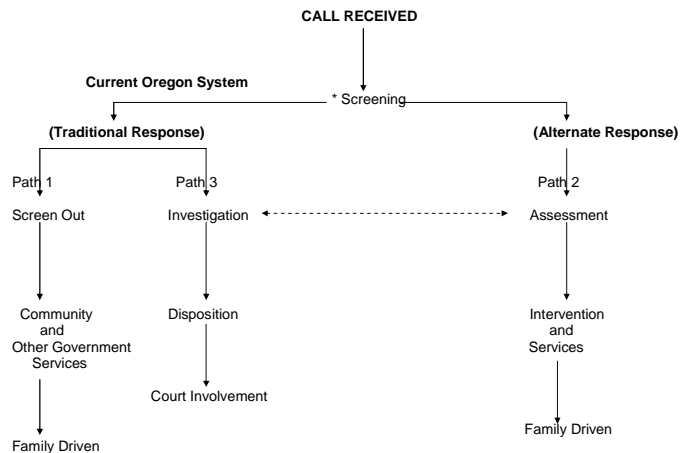
How:

- Focus less on investigative fact finding and more on assessing and insuring child safety, helping the family identify their needs to keep their children safe.
- Allows and encourages agencies to provide services without a determination of abuse or neglect.
- Seeks safety through family engagement and collaborative partnerships with community organizations

*(SB 196 and HB 2858 address pieces of Differential Response)

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Case Flow with Differential Response



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Goals/Results of Differential Response

In other states/counties that have implemented Differential Response:

- Families are engaged earlier in the case process.
- Families are more receptive to and less resistant to child welfare involvement.
- Families report greater satisfaction with the outcome of services and agency involvement.
- Multiple tracks of intervention allows agency to tailor child welfare response to the family's needs.
- Fewer kids come in to foster care.

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GBB Investments: Wraparound and Early Learning

GBB Early Learning Council: Aligned with Differential Response

- 40% of Oregon children born each year exposed to risks that adversely impact school readiness (poverty, substance abuse, family stressors)
- Early identification of need
- School-based programs with Family Support Managers coordinating integrated, outcomes-based, family-centered services

GBB continues funding in OHA for Wraparound pilot projects (CAF/AMH lead partners) focusing on high-needs kids in foster care.

- Washington, Marion, Polk, Yamhill, Tillamook, Linn, Jackson, and Josephine Counties
- Examples of preliminary results w/in first 90-days:
 - from 9% to 18% of children living at home (vs. out-of-home FC);
 - from 42% to 51% children producing acceptable/quality school-work;
 - from 58% to 77% of caregivers reporting adequate/excellent supports for problem behaviors

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GBB Reductions to CW Services

The GBB includes a 10% reduction to Behavioral Rehabilitation Service and the Foster Care Base rates

2009-11 current rates to GBB comparison		
	09-11 rates - no allotment impact	GBB Rates with 10% reduction
BRS Daily Rates		
Shelter Eval, Assessment & Crisis	\$129.94	\$116.95
Intensive Community Care (ICC)	\$129.94	\$116.95
Independent Living Services (ILS)	\$129.94	\$116.95
Therapeutic Foster Care (TFC)	\$133.52	\$120.17
TFC Enhances	\$154.56	\$139.10
Residential	\$177.58	\$159.82
Regular Foster Care Monthly Base Rate		
Age 0-5	\$639.00	\$575.10
Age 6-12	\$728.00	\$655.20
Age 13-20	\$823.00	\$740.70

Risks

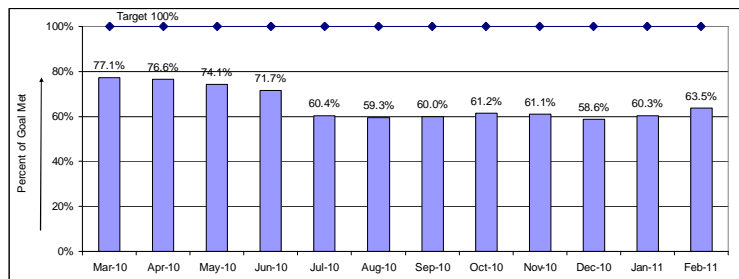
Reductions in Foster Care and Behavioral Rehabilitation Services likely will reduce capacity to serve vulnerable kids in state custody, increasing safety risks and potentially costs through emergency contracts for placement.

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DHS Workload – Impacts of Caseloads on Staffing

Staffing levels in DHS have a direct relation to the ability to provide timely, accurate eligibility, case management and adult/child safety services.

- For 2009-11 Child Welfare is budgeted at a 70.5% staffing level.
- Actual Staffing level for Child Welfare as of December 2010 is 66.8%.



- GBB would invest in Child Welfare staffing to get to 80% of workload model by the end of the 2011-13 biennium.

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Prevention Reinvestment Strategy

For every 5% reduction in foster care, Oregon saves/avoids spending approx. \$10 mil (TF) per year

A commitment (state and/or federal) to reinvesting those savings in services that preserve and strengthen families would:

- 1) result in better outcomes for our kids and their parents;
- 2) result in fewer kids in foster care; and
- 3) save money across systems.

Child Welfare: Innovation, Outcomes, Risk Summary

- Differential/Alternative Response is designed to transform the front-end of child welfare services and prevent child welfare/foster care entry.
- Strategic investments in Addiction Treatment and Recovery Services, DV Services and In-Home Services should increase number of children who can remain safely at home with their parents and/or return home to their parents sooner.
- CW System Transformation design principles focus on community engagement and cross-systems approaches that are critical to maintaining stability & safety for children and their families.
- Improvements should equitably benefit all kids and families.
- Greatest risks in GBB child welfare budget are with foster care capacity (rate reductions) and ability of system to appropriately meet the needs of high-needs kids (BRS reductions). Both could impact safety and stability of children in foster care.