

**Local Government Advisory Committee
Room 473, Human Services Building, Salem
October 13, 2006
Minutes**

ATTENDING

Linda Ames	Budget and Management
Joe Corsiglia	Columbia County Commissioner
Bill Coulombe	DHS – Public Health Division
Gary DiCenzo	Clackamas County Human Services
Ron Dodge	Polk County Commissioner
Patricia Feeny	DHS – Office of Communications
Linda Fleming	CLHO
Ramona Foley	DHS – Children, Adults & Families
David Foster	Oregon Housing and Community Services
Gordon Fultz	Association of Oregon Counties
Sharon Guidera	Assoc. of Oregon Community Mental Health Programs
John Hartner	Oregon Association of Community Corrections
Tony Howell	League of Oregon Cities
Cathy Iles	DHS – Finance and Policy Analysis
Chris Johnson	Yamhill County Health and Human Services
Linda Modrell	Benton County Commissioner
Bob Nikkel	DHS – Office of Mental Health and Addiction Services
Gina Nikkel	Assoc. of OR Community Mental Health Programs
Fariborz Pakseresht	DHS – Administrative Services
Anne Peltier	CLHO
Jeanny Phillips	DHS – Oregon Medical Assistance Programs
Clyde Saiki	DHS – Deputy Director
James Toews	DHS – Seniors & People with Disabilities
Bill Wagner	Cascades West Council of Governments
Gillian Wesenberg	Coalition of County Children and Families Commissions

WELCOME & INTRODUCTIONS

Linda Modrell called the meeting to order and roundtable introductions were made.

APPROVAL OF MINUTES & AGENDA

The minutes from September 2006 were reviewed and approved.

ADDITIONAL AGENDA ITEMS

There were no additions to the agenda.

DIRECTOR'S REPORT

Clyde Saiki gave the Director's report for Bruce Goldberg. The Emergency Board met at the end of September and discussed DHS cash flow and financial management. The E-Board was please with the direction the Department has taken.

Bob Nikkel discussed his report to the E-Board on the Oregon State Hospital site selection criteria process. Bruce Goldberg and Lindsay Ball (DAS) led a group of legislators in the formulation of two sets of criteria for the selection process. The Department of Administrative Services sent out a "hot sheet" to solicit potential properties that may be available and match the requirements. Bob talked briefly with the E-Board about crowding in the state hospital and the federal civil rights investigation for patients in state hospital that will begin on November 13. Not sure of the origin of the complaints for the federal civil rights review that the Department of Justice is conducting, but Bob will find out.

DHS has been working with Eastern Oregon Human Services Coalition and Greater Oregon Behavioral Health Inc. (GOBHI). The site for an acute care facility has been selected in Umatilla and a public hearing will be held in the next few weeks. This will be a mixed-use facility and it is hoped that the facility will open as early as April or May 2007.

There is also a central Oregon/eastern Oregon community services workgroup. Central Oregon has asked that within a couple months they have a chance to put together their own needs assessment. Two meetings have been held and another meeting is scheduled in late November/early December in either Pendleton or Bend. There are Policy Option Packages in the Agency Request Budget for community services assistance. DHS is very concerned about the infrastructure issues at the local level especially in the DD and mental health systems.

The Department will go before the Human Services Subcommittee on November 30 and the full E-Board on December 1 for the agency rebalance. It is not anticipated that the DHS will ask for more money and are confident that the Department will be able to work within the \$80 million special appropriation that was set aside for caseload issues.

STATE BUDGETING

Linda Ames, Deputy, Department of Administrative Services, Budget and Management Division, presented an overview on their primary functions and BAM's role in helping to build the Governor's Recommended Budget and get it passed through the legislative session.

In the two-year budget cycle, agencies submit their request budgets with relatively no limitations. The Governor then recommends his budget with the constraint that it must balance. Then the legislative session begins in January and they must also balance the budget. There is a continuous work on the budget throughout the biennium cycle. Within three months of end of the legislative session, the next biennium's budget is being developed.

The public review process is the key point where the counties can provide input on the agency's budget. Most agencies work with counties for input through task forces, etc. Agency Request Budgets are due by September 1.

Concern was expressed that the salary adjustments in agency budgets are for agency personnel and do not include increases for county salaries and benefits. These amounts have been listed under inflation and for the last few biennia the inflation amounts have been cut from the budgets. The Cost of Living Adjustments (COLA) for counties are not considered in the state calculations, even though county employees are under PERS and are also paid less. This has been an ongoing discussion for several years.

Linda suggested that counties gather and provide information on outcomes at the local level to demonstrate the effectiveness of their local service delivery systems.

Linda suggested that the DHS BAM Analysts visit with county programs to further their understanding of the county service delivery system.

Policy Option Packages are the avenue where agencies can propose increased funding for existing programs or propose new programs.

By December 1, Budget and Management will take the Agency Request Budgets and balance to the December 1 forecast as well as any ballot measures passed on Election Day. By statute, the Governor must submit his recommended budget by December 1 or in the event of a transition governor, February 1.

The Office of Budget and Management provides timelines and expertise to the Governor and his policy advisors on each agency's budget and policy issues. Beginning in early December with the analyst recommendations they will look at the September forecasts, consider other potential liabilities such as the ballot measures and consider the Governor's priorities. BAM will cut a lot out of the budgets and the Governor's policy advisors will make the decision to add what they can back in.

The agencies have an opportunity to meet with BAM, policy advisors and the Governor and make their case to add money back to their budgets. Ultimately, the Governor and policy advisors will meet with BAM to make the final decisions.

Counties can have input by working with the Governor's policy advisors. They are closest to the final decision-making and make sure they understand the issues and are educated about the county programs. Counties should also continue to work with the agencies; they are the avenue through appeal and processes to keep the issues on the table. Although Budget and Management Division does not make the final budget decisions, they can make sure the information provided by the counties is included in the final discussions.

It is suggested that LGAC work through Clyde Saiki and DHS to get analysts out to the counties during the legislative interim. DHS can help facilitate the logistics.

Any comments or questions, contact Linda Ames at (503) 378-4366.

DHS KEY PERFORMANCE MEASURES

Cathy Iles, DHS – Finance and Policy Analysis, presented information on the Oregon Shines benchmarks, where they fit with the department key performance measures and how they connect to the benchmarks.

During the 2001 Legislative Session, there was a mandate that the Progress Board develop guidelines for state agencies to develop key performance measures. The primary focus of key performance measures is to externally report the progress of an agency, and how effective the services are. Criteria was identified that agencies had to follow to develop the agency key performance measures.

The nine guidelines were used by each DHS cluster to develop their key performance measures and included in an agency request document. The Legislature has the authority to add or modify and will ultimately approve the agency's measures.

DHS Cabinet accepted 29 key performance measures to report to the Legislature. Each one of the key performance measures directly relates to one of the Oregon Benchmarks. Each year, DHS completes the Annual Performance Progress Report and this report can be found on-line.

The timeline for any proposed changes in the next round of measures will be due by June 2008 for the 2009-11 biennium.

The benchmarks and key performance measures are at a very high level. Lower level measurements would be more detailed and paint a better picture of what is going on and will more effectively measure and validate what the programs really accomplish.

While the Progress Board initiated this process, it is now shifted over to Legislative Fiscal Office (LFO) and Budget and Management (BAM). This should help with better communication between the agencies and Legislature.

Clyde Saiki suggested meeting with Gordon Fultz and Cathy Iles prior to the next meeting of LGAC to discuss next steps.

MENTAL HEALTH TREATMENT IN JAILS

John Hartner discussed mentally ill people in jail and the need to get those people connected to services and out of jail. John's office reviewed everyone in one county that were mentally ill and arrested the first four months of 2006. Out of 60 people who were arrested 80% were already connected to services, yet they were getting rearrested.

The treatment providers met and discussed this issue and determined that the treatment being provided is not intensive enough and there are not enough resources. It may not be as easy as having them connected to services but more about what is available in the community to connect them to. Some examples are that people would run out of medication with no way to renew them, or people were not taking their medication, so more work on medication monitoring is needed. The antisocial and mentally ill offender is also an issue regardless of whether or not there is a good comprehensive dual diagnosis program especially for those people who end up in jail.

Also, in Washington County and surrounding counties there have been a number of police shootings over the last few months. People who work in the system believe that many of these situations could be handled differently.

Legislation to change training for police may be possible. The Memphis Model, which is a crisis-intervention team model, may be one way. Prior to 1988, the Memphis Police Department was shooting about 5 or 6 mentally ill people a year. The National Alliance on Mental Illness (NAMI) coordinated discussions between the police agencies and the psychiatric community and they came up with a training program for local police. Only the best officers in the Memphis Police Department were trained, about 1/3 of all their officers, and they are now the ones in charge of the scene, controlling a situation when responding to something where there are people with mental illness involved. Since 1988, there have only been two shootings of mentally ill people by the Memphis Police Department.

Police training is geared toward tactical training for confrontations with criminals such as bank robbers, murderers, rapists, etc., yet the people who are being shot are the people who are in a mental health crisis, intoxicated, or emotionally charged as a result of a domestic dispute. This might be a good time to encourage legislation that includes more police training in mental health crisis intervention.

Part of the issue is that even though the training is out there and often times paid for by the county, sheriff's offices and police departments are unable to send officers to training because they are understaffed for their areas.

COUNTY CONTRACTS

Gordon gave an update on the county contract issue. Negotiations on the county contracts have ended and all the resolved issues will be put into contracts that will be sent out shortly. AOC will be replicating this model where applicable with other state contracts. Also, in the next few weeks, AOC and DHS will be looking at a Memorandum of Understanding (MOU) on behalf of the counties to create this partnership.

AOC HUMAN SERVICES COMMITTEE REPORT

Gordon Fultz gave an update to LGAC on the AOC Human Services Committee. They will be looking at pulling together all of the Policy Option Packages to try to look at the continuum services that are in need. Also, they will be trying to come up with a theme and method is being considered.

Part of the effort is to look at where the funding would come from. One possibility is a cost recovery fee – beer and wine tax with the final recommendation by December. The proposal is for a 10-cent tax on beer and wine. 62% of people polled indicated they would agree to such a tax. This tax would not apply to Oregon made beer/wine. OLCC had a budget note on how cities and counties spend these funds. Counties are putting more money into treatment than revenue coming in and cities are split on enforcement issues.

Update on BRS - proposed implementation by July 2007 due to the complexities and technical pieces that go into rate setting.

TOPICS FOR NEXT MEETING

Update on Children’s System Change Initiative – Gina Nikkel

Full-Scale Emergency Preparedness (“PandOrA” flu pandemic exercise) Update – Dr. Susan Allen

HRSA discussion on how it’s shaping up statewide – Gina Nikkel

Seniors and Disability Services Specialized Case Managers – Bill Wagner

Adjourned at 11:40 am

The next LGAC meeting is November 3, 2006.